

Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 IO-13 ISO-00 SSO-00 NSCE-00 ACDE-00

INRE-00 CIAE-00 INR-07 L-03 NSAE-00 NSC-05 EB-07

NRC-05 OES-06 FEAE-00 DODE-00 ERDA-05 SS-15 /089 W

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O R 261722Z OCT 76

FM AMEMBASSY BONN

TO SECSTATE WASHDC IMMEDIATE 2766

INFO AMEMBASSY LONDON

USMISSION IAEA VIENNA

C O N F I D E N T I A L BONN 18045

E.O. 11652: GDS

TAGS: PARM, TECH, IAEA, GW

SUBJECT: IAEA AD HOC ADVISORY GROUP ON PNE'S

REF: STATE 262540

1. AS INSTRUCTED REFTEL, AN EMBASSY OFFICER MET WITH HAUBER ON OCTOBER 26 TO CONVEY U.S. VIEWS ON THE QUESTION OF PNE SERVICES. WE PROVIDED HAUBER WITH A NON-PAPER BASED ON POINTS (A)-(G) CONTAINED IN PARA 5 REFTEL.

2. HAUBER INDICATED FIRST THAT THE FRG WOULD WELCOME BILATERAL CONSULTATIONS WITH THE U.S. AT ANY TIME. HE SAID THE FRG WOULD AWAIT A FURTHER U.S. INITIATIVE ON THE TIME AND LOCALE FOR SUCH CONSULTATIONS. HAUBER CONTINUED THAT THE FRG HAD NOT YET FINALIZED ITS POSITION FOR THE VIENNA MEETING, BUT WOULD PROBABLY DO SO SOON.

3. HAUBER NOTED THAT THERE WAS MUCH COMMON GROUND BETWEEN THE U.S. AND FRG REGARDING SAFEGUARDING AGAINST THE PROLIFERATION OF NUCLEAR WEAPONS AND INSURING THAT PROVISION OF PNE SERVICES WOULD NOT ADVERSELY AFFECT THIS

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GOAL. HE SAID THERE WERE DIFFERENCES REGARDING THE BEST

COURSE OF ACTION TO PURSUE TO ACHIEVE THIS GOAL. HAUBER SAID THE FRG WAS STILL IN FAVOR OF DRAFTING CERTAIN LEGAL INSTRUMENTS IN CASE PNE'S WERE DEMANDED BY THIRD STATES. HE SAID THIS HAD NO BEARING ON THE QUESTION OF WHETHER PNE'S WERE PRACTICAL OR NOT. INSTEAD, THE FRG FEARED IT WOULD BE COUNTERPRODUCTIVE IF THE NUCLEAR POWERS WERE NOT PREPARED TO COMPLY WITH THE PROVISIONS OF ARTICLE V OF THE NPT.

4. HAUBER SAID HE WAS GLAD THE AD HOC GROUP WAS CONSIDERING THE LEGAL PROBLEMS INVOLVED. HE FELT THAT IT WAS PREMATURE NOW TO STATE THAT THE DRAFTING OF A MODEL AGREEMENT WAS NOT FEASIBLE. RATHER, IT SHOULD BE TRIED FIRST AND THEN PERHAPS THAT EFFORT REVIEWED LATER. HAUBER NOTED THAT THE LEGAL INSTRUMENTS WOULD SIMPLY BE THE MACHINERY FOR PROVIDING PNE SERVICES.

5. HAUBER THEN WENT ON TO CITE U.S. AND SOVIET DIFFERENCES REGARDING THE FEASIBILITY OF PNE'S. WHEREAS U.S. VIEWS WERE NORMALLY MORE IMPORTANT TO THE FRG BECAUSE OF OUR ALLIANCE RELATIONSHIP, HAUBER SAID THAT THE QUESTION OF PNE'S LENT ITSELF TO TECHNICAL EVALUATION AS WELL. HE THEN REFERRED TO SOVIET PRESENTATIONS AT THE IAEA AND IN GENEVA IN WHICH THE SOVIETS ATTEMPTED TO SHOW THAT PNE'S WERE BOTH FEASIBLE AND ECONOMICALLY ADVANTAGEOUS. ON THIS POINT, HAUBER REFERRED TO SUB-PARAGRAPH (C) OF THE NON-PAPER IN WHICH THE U.S. ARGUED THAT PNE'S WERE STILL AT AN EARLY STAGE OF DEVELOPMENT. HAUBER THEN READ FROM AN IAEA DOCUMENT DATED MARCH 20, 1975 (NPT/CONF/13 ADD .1 ANNEX E) IN WHICH THE ADVANTAGES OF PNE'S WERE CITED.

6. IN CONCLUDING THE CONVERSATION, HAUBER SAID THE FRG WOULD TAKE ANOTHER LOOK AT ITS POSITION. HE SAID THE FRG WAS STILL IN FAVOR OF ALTERNATIVE B, I.E., THE UMBRELLA AGREEMENT, WHICH WAS CONTAINED IN AN IAEA PAPER DATED AUGUST 11, 1976 (GOV/COM. 23/13). HAUBER SAID HIS OFFICE HAD ONLY LIMITED COMPETENCE IN THIS QUESTION, AND THAT HE WOULD DISCUSS THE MATTER WITH THE OTHER MINISTRIES AND OFFICES CONCERNED.

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7. HAUBER ASKED WHETHER THE U.S. PNE PROGRAM HAD BEEN TERMINATED COMPLETELY. WE ADVISED HIM THAT THE U.S. HAD NOT PURSUED THE PLOWSHARE PROGRAM FOR A NUMBER OF YEARS AND REFERRED HIM TO THE COMMENTS MADE BY THE U.S. DELEGATION AT THE NATO DISARMAMENT EXPERTS MEETING (USNATO 5413). HAUBER ADDED HE WOULD APPRECIATE IT IF THE EMBASSY COULD PROVIDE A DEFINITIVE STATEMENT ABOUT

THE NATURE AND EXTENT OF ANY USG INTEREST IN AN AMERICAN
PNE PROGRAM. GUIDANCE REQUESTED.
STOESSEL

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